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House of Representatives

The House met at 12 o'clock noon and was called to order by the Speaker pro tempore (Mr. WRIGHT).

DESIGNATION OF SPEAKER PRO TEMPORE

The SPEAKER pro tempore (Mr. WRIGHT) laid before the House the following communication from the Speaker:

WASHINGTON, D.C.,
September 25, 1978.

I hereby designate the Honorable JIM WRIGHT to act as Speaker pro tempore for today.

THOMAS P. O'NEILL, Jr.,
Speaker of the House of Representatives.

PRAYER

The Reverend James David Ford, Chaplain, U.S. Military Academy, West Point, N.Y., offered the following prayer.

Let us pray:

Almighty God, Creator and Sustainer of the world, how excellent is Thy name in all the Earth.

We give Thee praise for the abundant mercies that Thou hast shown to Thy people in days past, and for the promise of hope for the days ahead. We thank Thee that when we have fallen, Thou hast lifted us up, when we have been weary, we have been given strength, when we have been afraid, we have received courage, when the concerns of life have seemed to overwhelm, we have received faith in the promise of a new and better day.

Bless us now as we face our tasks and cause us to be responsible stewards in service to Thee and to our country. In the name of the Lord, we pray. Amen.

THE JOURNAL

The SPEAKER pro tempore. The Chair has examined the Journal of the last day's proceedings and announces to the House his approval thereof.

Without objection, the Journal stands approved.

There was no objection.

MESSAGE FROM THE SENATE

A message from the Senate by Mr. Sparrow, one of its clerks, announced that the Senate had passed without amendment bills of the House of the following titles:

H.R. 8812. An act to name a certain Federal building in Jonesboro, Arkansas, the "E. C. 'Took' Gathings Building"; and

H.R. 9071. An act to confer jurisdiction upon the United States Court of Claims to hear, determine, and render judgment upon the claim of John T. Knight.

The message also announced that the Senate agrees to the report of the committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the concurrent resolution (H. Con. Res. 683) entitled "A concurrent resolution revising the congressional budget for the United States Government for the fiscal year 1979;" and that the Senate agreed to the House amendment to the Senate amendment to the foregoing bill.

The message also announced that the Senate agrees to the report of the committee of conference on the disagreeing votes of the two Houses on the amendments of the House to the bill (S. 3040) entitled "An act to amend the Rail Passenger Service Act to extend the authorizations of appropriations for an additional fiscal year, to provide for public consideration and implementation of a rail passenger service study, and for other purposes."

The message also announced that the Senate agrees to the amendment of the House to a bill of the Senate of the following title:

S. 2507. An act to authorize the Smithsonian Institution to acquire the Museum of African Art, and for other purposes."

The message also announced that the Senate agrees to the amendments of the House to the amendments of the Senate to bills of the House of the following titles:

H.R. 3702. An act to amend title 10, United States Code, to make certain changes in the Retired Serviceman's Family Protection Plan and the Survivor Benefit Plan as authorized by chapter 73 of that title, and for other purposes; and

H.R. 11291. An act to authorize appropriations for the Federal Fire Prevention and Control Act of 1974, and to change the name of the National Fire Prevention and Control Administration to the U.S. Fire Administration.

The message also announced that the Senate had passed with amendments in which the concurrence of the House is requested, bills of the House of the following titles:

H.R. 8588. An act to reorganize the executive branch of the Government and increase its economy and efficiency by establishing Offices of Inspector General within the Departments of Agriculture, Commerce, Housing and Urban Development, the Interior, Labor, and Transportation, and within the Community Services Administration, the Environmental Protection Agency, the General Services Administration, the National Aeronautics and Space Administration, the Small Business Administration, and the Veterans' Administration, and for other purposes;

H.R. 12467. An act to amend the Rehabilitation Act of 1973 to extend certain programs established in such act to establish a community service employment program for handicapped individuals, to provide for independent living rehabilitation services for the severely handicapped, and for other purposes; and

H.R. 12931. An act making appropriations for Foreign Assistance and related program for the fiscal year ending September 30, 1979, and for other purposes.

The message also announced that the Senate insists upon its amendments to the bill (H.R. 12467) entitled "An act to amend the Rehabilitation Act of 1973 to extend certain programs established in such act, to establish a community service employment program for handicapped individuals, to provide for independent living rehabilitation services for the severely handicapped, and for other purposes," disagreed to by the House; agrees to the conference asked by the House on the disagreeing votes of the two Houses thereon, and appoints Mr. RANDOLPH, Mr. WILLIAMS, Mr. EAGLETON, Mr. KENNEDY, Mr. CRANSTON, Mr. HATHAWAY, Mr. JAVITS, Mr. STAFFORD, Mr. HATCH, and Mr. SCHWEIKER to be the conferees on the part of the Senate.

The message also announced that the Senate insists upon its amendments to

Statements or insertions which are not spoken by the Member on the floor will be identified by the use of a "bullet" symbol, i.e., •

the bill (H.R. 12931) entitled "An act making appropriations for Foreign Assistance and related programs for the fiscal year ending September 30, 1979, and for other purposes," request a conference with the House on the disagreeing votes of the two Houses thereon, and appoints Mr. INOUE, Mr. PROXMIRE, Mr. CHILES, Mr. JOHNSTON, Mr. LEAHY, Mr. DECONCINI, Mr. MAGNUSON, Mr. SCHWEIKER, Mr. BROOKE, Mr. MARK O. HATFIELD, Mr. MATHIAS, and Mr. YOUNG to be the conferees on the part of the Senate.

The message also announced that the Senate had passed bills of the following titles, in which the concurrence of the House is requested:

S. 2079. An act for the relief of Lawrence Youngman; and

S. 2981. An act to amend the Department of Transportation Act as it relates to the local rail services assistance program, and for other purposes.

TRIBUTE TO THE LATE JIM DOYLE GROGAN

(Mr. HUBBARD asked and was given permission to address the House for 1 minute and to revise and extend his remarks and include extraneous matter.)

Mr. HUBBARD. Mr. Speaker, it is with both sadness and pride that I speak today in the House of Representatives regarding the late Jim Doyle Grogan.

Jim Grogan died September 22 at the age of 70 at Benton Hospital, Benton, Ark. His funeral is being held at this very moment as it began at 11 a.m. central daylight time at Ashby Funeral Home, Benton, Ark.

Though recently a resident of Sardis, Ark., Jim Grogan and his family lived for many years in the congressional district I represent in the Kentucky communities of Marion, Earlington, Madisonville, and Grand Rivers. He served as a foreman for Badgett Coal Corp. of Madisonville. He was a deacon and an active member in the Baptist Church in the communities where he resided.

Although Jim Grogan never held any public office or made headlines with unusual accomplishments, he was a hardworking, dedicated American citizen. Jim Grogan always stood up for what he believed was right for his country. Through his calm words of wisdom he enlightened this Member of Congress and others who hold public offices with his confident, well-reasoned point of view.

As a personal friend of Jim Grogan's, I express my sympathy to his lovely wife, Lula Mae, his daughters, Mrs. Walter "Atha Jim" Dickenson of Lexington, Ky., Mrs. Kyle Truett "Tina Gale" Hubbard of Louisville, Ky., and two grandchildren, Marc Alan Dickenson and Kyle Hubbard, Jr.

I knew the man for whom this tribute is given mostly through my close relationship with him as the father-in-law of my only brother, Kyle Hubbard. Our considering 25 bills in an unusually busy schedule today caused the family to urge me to be here now rather than attend the funeral.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to the provisions of clause 3(b) of rule XXVII, the Chair announces that he will postpone further proceedings today on each motion to suspend the rules on which a recorded vote or the yeas and nays are ordered, or on which the vote is objected to under clause 4 of rule XV.

After all motions to suspend the rules have been entertained and debated, and after those motions to be determined by "nonrecord" votes have been disposed of, the Chair will then put the question on each motion on which the further proceedings were postponed.

APPOINTMENT OF CONFEREES ON H.R. 10173, VETERANS' AND SURVIVORS' PENSION IMPROVEMENT ACT

Mr. ROBERTS. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the bill (H.R. 10173) to amend title 38, United States Code, to improve the pension programs for veterans, and survivors of veterans, of the Mexican border period, World War I, World War II, the Korean conflict, and the Vietnam era, and for other purposes, with Senate amendments thereto, disagree to the Senate amendments, and request a conference with the Senate thereon.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas? The Chair hears none, and, without objection, appoints the following conferees: Messrs. ROBERTS, TEAGUE, MONTGOMERY, BRINKLEY, HERNER, EDGAR, HALL, HAMMERSCHMIDT, WYLIE, and GUYER.

There was no objection.

APPOINTMENT OF CONFEREES ON H.R. 12605, PUBLIC TELECOMMUNICATIONS FINANCING ACT OF 1978

Mr. STAGGERS. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the bill (H.R. 12605) to amend the Communications Act of 1934 to extend and improve the provisions of such act relating to long-term financing for the Corporation for Public Broadcasting and relating to certain grant programs for public telecommunications, and for other purposes, with a Senate amendment thereto, disagree to the Senate amendment, and agree to the conference asked by the Senate.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from West Virginia? The Chair hears none, and, without objection, appoints the following conferees: Messrs. STAGGERS, VAN DEERLIN, MURPHY of New York, CARNEY, WIRTH, RUSSO, MARKEY, LUKEN, and GORE, Ms. MIKULSKI, and Messrs. WAXMAN, DEVINE, FREY, MOORE, MOORHEAD of California, and MARKS.

FEDERAL INFORMATION CENTERS ACT

Mr. BROOKS. Mr. Speaker, I move to suspend the rules and pass the bill (H.R.

13688) to authorize the permanent establishment of a system of Federal Information Centers, as amended.

The Clerk read as follows:

H.R. 13688

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That this Act may be cited as the "Federal Information Centers Act".

SEC. 2. (a) Title I of the Federal Property and Administrative Services Act of 1949 is amended by adding at the end thereof the following new section:

"FEDERAL INFORMATION CENTERS

"SEC. 112. (a) The Administrator is authorized to establish within the General Services Administration a nationwide network of Federal information centers for the purpose of providing the public with information about the programs and procedures of the Federal Government and for other appropriate and related purposes.

"(b) The Administrator is authorized to prescribe such rules and regulations as may be necessary to the functioning of the Federal information centers.

"(c) There is hereby authorized to be appropriated \$7,000,000 for the fiscal year ending September 30, 1980, and such sums as may be necessary for each succeeding fiscal year for carrying out the purposes of this section."

(b)(1) The table of contents of the Federal Property and Administrative Services Act of 1949 is amended by inserting immediately after the item pertaining to section 109 the following new items:

"Sec. 110. Federal telecommunications fund.

"Sec. 111. Automatic data processing equipment.

"Sec. 112. Federal information centers."

(2) Title I of the Federal Property and Administrative Services Act is further amended by inserting immediately before section 110 the following heading:

"FEDERAL TELECOMMUNICATIONS FUND"

The SPEAKER pro tempore. Is a second demanded?

Mr. BAUMAN. Mr. Speaker, I demand a second.

The SPEAKER pro tempore. Without objection, a second will be considered as ordered.

There was no objection.

CALL OF THE HOUSE

Mr. BAUMAN. Mr. Speaker, I move a call of the House.

A call of the House was ordered.

The call was taken by electronic device, and the following Members failed to respond:

[Roll No. 821]

Ambro	Burton, John	Downey
Ammerman	Butler	Eckhardt
Anderson,	Byron	Edwards, Ala.
Calif.	Caputo	Edwards, Okla.
Anderson, Ill.	Carr	Ellberg
Andrews, N.C.	Cederberg	Evans, Ga.
Andrews,	Chappell	Fish
N. Dak.	Chisholm	Fithian
Applegate	Clay	Flood
Archer	Cleveland	Flowers
Armstrong	Cochran	Ford, Tenn.
Aspin	Cohen	Gammage
AuCoin	Coleman	Garcia
Beard, R.I.	Conyers	Gephardt
Beard, Tenn.	Cotter	Gialmo
Blagel	D'Amours	Gibbons
Blouin	Davis	Gilman
Boggs	de la Garza	Goldwater
Boland	Dellums	Gonzalez
Bolling	Dent	Goodling
Bonior	Dickinson	Gradison
Bonker	Diggs	Hanley
Brinkley	Dingell	Hansen
Burke, Calif.	Dodd	Harkin

Daily Digest

HIGHLIGHTS

Senate rejected motion to recommit conference report on natural gas pricing.

House cleared FIFRA, HUD appropriations, Amtrak improvement, foreign relations authorization, foreign aid authorization, NASA authorization, and customs reform measures.

House committees ordered reported ten sundry measures.

Senate

Chamber Action

Senate Proceedings, pages S15363-S15517

Bills Introduced: Four bills were introduced, as follows: S. 3502-3505. Page S15481

Bills Reported: Reports were made as follows:

S. 857, to provide Federal financial education assistance to Native Hawaiians, with amendment (S. Rept. 95-1199).

S. 2460, to provide for more flexibility and control by tribes and tribal organizations over those programs and services they are authorized to administer under the Indians Self-Determination Act, with an amendment (S. Rept. 95-1200). Page S15481

Bills Passed:

Asian Pacific American Heritage Week: Senate passed without amendment and cleared for the President H.J. Res. 1007, requesting the President to proclaim the 7-day period beginning on May 4, 1979, as "Asian Pacific American Heritage Week". Pages S15363-S15364

New York City retirement plans: Senate passed with committee amendment and returned to the House H.R. 4007, to extend for four years present law permitting five New York City employee pension plans to retain their tax exempt status, and to continue Federal matching services to non-AFDC families on a permanent basis effective July 1, 1978. Pages S15367-S15370

Budget Act waiver: Senate agreed to S. Res. 532, to waive section 402(a) of the Congressional Budget Act with respect to Senate consideration of S. 991, to establish in the Executive Branch of Government a Cabinet-level Department of Education. Page S15381

Corporation for Public Broadcasting: Senate passed H.R. 12605, authorizing funds for the Corpora-

tion for Public Broadcasting for fiscal year 1979, after striking all after the enacting clause and inserting in lieu thereof text of Senate companion bill, S. 2883, on which bill Senate had at first taken action on proposed amendments thereto, as follows:

Adopted:

(1) All committee amendments, en bloc; Page S15432

(2) A series of Hollings amendments embodied in unprinted amendment No. 1844; Page S15442

(3) Javits unprinted amendment No. 1845, of a clarifying nature to Section calling for adoption by the Comptroller General of uniform accounting principles to be used by all public telecommunications entities receiving funds under the bill; and Page S15443

(4) Schmitt unprinted amendment No. 1851, to require the National Telecommunications and Information Administration to submit an annual report to the Congress; Page S15457

Rejected:

(1) By 20 yeas to 63 nays, Griffin unprinted amendment No. 1849, to delete funding in the bill past fiscal year 1981; and Page S15450

(2) By 33 yeas to 48 nays, McClure unprinted amendment No. 1850, to place a limit on salaries of officers of the Corporation, the Public Broadcasting Service, and National Public Radio. Page S15454

Senate insisted on its amendment, requested conference with the House, and appointed as conferees Senators Cannon, Hollings, Magnuson, Griffin, and Schmitt. Page S15476

S. 2883 was then indefinitely postponed.

Pages S15432-S15458, S15468-S15476

Earlier this Congress, I introduced a bill to establish a regional board which would have given the representatives of an airport's neighboring communities the jurisdiction to determine what noise-reducing efforts should be undertaken. I continue to believe that approach is preferable. However, the language in the bill is a step in the right direction.

The heart of the dispute before the House, however, is the equity of title III as proposed to be substituted by the Ways and Means Committee. Some of my colleagues argued that the excise tax, paid by airline passengers, should not be used to finance quieter aircraft. I could not disagree more. The crucial decision that is to be made in this bill is whether the people who fly should pay for the noise engendered by their airplanes or whether that burden should be foisted off on the people on the ground. The answer is as obvious as the question. Whatever the equity between the airlines and airline passengers, it is clear that the people living on the ground have a priority need that must be met. In the context it is altogether fair and proper that the excise tax should be used to help eliminate the noise problem. One way or the other, airline passengers will pay for the higher cost of quieter and newer planes. That is as it should be. The use of a Government excise tax to achieve that end is altogether proper when the health, safety, and domestic tranquility of the people on the ground are involved.

The bill makes clear that the airlines will be required to meet the noise standards and deadlines mandated by the Secretary of Transportation. The bill encourages airport operators to adopt compatible land-use plans by providing grants to those operators whose plans are approved. The bill also allows neighboring communities to obtain grants to implement compatible land-use plans. In short, the bill finally recognizes that airport noise is not some problem for quiet esthetes—it is a problem that must be addressed forthwith and forthrightly by a Congress concerned about its responsibilities.

A vote for this bill is not a vote for the airlines. It is a vote for the victims of noise. It is a vote for each one of the 6 million people in the United States whose emotional, physical, and financial health is being jeopardized by each jet flying overhead. I urge my colleagues to vote for those people by approving this bill.●

APPOINTMENT OF COL. MARY AGNES HALLAREN TO BRIGADIER GENERAL

HON. BARBARA A. MIKULSKI

OF MARYLAND

IN THE HOUSE OF REPRESENTATIVES

Tuesday, September 19, 1978

● Ms. MIKULSKI. Mr. Speaker, today I am introducing a private bill to author-

ize the appointment of Col. Mary Agnes Hallaren, U.S. Army, retired, to the grade of brigadier general on the retired list of the U.S. Army.

I have chosen this time because on September 21, Mary A. Hallaren will retire from her third career, executive director of Women in Community Services, Inc. (WICS). WICS is a voluntary coalition of Church Women United, the National Councils of Catholic, Jewish, and Negro Women, plus the American GI Forum. This coalition serves young women living in poverty through a contract with the National Job Corps.

This is the same Mary A. Hallaren (colonel, U.S. Army, retired) whose military career started in July 1942 when she was selected for the first officers candidate class of the newly formed Women's Auxiliary Army Corps at Fort Des Moines, Iowa.

She was Director of the Women's Army Corps from May 7, 1947, to January 3, 1953, the longest term of any Director WAC. It was largely because of her vision, courage, and dedicated leadership that the WAC became a permanent part of the Regular Army and Reserve on June 12, 1948.

Yet she was denied the rank of brigadier general because of a law that restricted the promotion of women beyond the rank of colonel. In fact, at that time in our history, the only woman who could receive the rank of colonel was the Director WAC. This law, which blatantly discriminated against women, was changed by Public Law 90-130. Unfortunately the law was passed too late to benefit Mary Hallaren. As I continue to recount her splendid career, I know that you will agree that this injustice should be corrected. My bill will not cost the taxpayers and money because I am not asking for back pay or other benefits. I am asking only for the change in rank. I think that it is a matter of simple justice to give this outstanding woman proper acknowledgement for her achievement during her military career.

Long before she became Director WAC, Mary Hallaren had shown signs of leadership and fearlessness. In 1942, she was appointed commanding officer of the First WAAC Separate Battalion, which underwent extensive overseas training in the United States, and in July 1943 arrived in Scotland under command of Capt. Mary A. Hallaren, the first WAAC battalion to serve in the European Theater of Operations in World War II. Following her tour as Director WAC, Colonel Hallaren served in the Headquarters of the European Command and the Office of the Secretary of Defense until her retirement in June 1960.

One of the most respected leaders of the Women's Army Corps, 5-foot-high Colonel Hallaren is known to the Army as the Little Colonel, formerly Captain Peewee. She is also one of the most decorated members of the WAC, having been awarded the Legion of Merit with two Oak Leaf Clusters; the Bronze Star Medal with one Cluster; the French Croix de Guerre avec l'Etoile de Vermeil; and the Legion d'Honneur.

A native of Lowell, Mass.; and educated in the parochial and public schools there, Miss Hallaren started her first career as a teacher in the elementary and junior high schools of Lowell and Lexington. She learned to pilot an airplane from a group of men she had joined, who purchased a small private hedgehopper, but her 5-foot torso gave her such a hard time reaching the pedals, that she was forced to design a make-shift platform to cover the gap. One of her great regrets is that her diminutive height prevented her from qualifying to fly an Army plane.

If Mary Hallaren had been born a man, her military career would not have been limited. At this stage in our history when we are all striving to insure that all citizens receive equal treatment under the law, this gesture of bestowing the rank of brigadier general on Mary Hallaren is certainly a simple and just step. I hope my colleagues will support me in this effort.

BIOGRAPHICAL DATA ON MARY A. HALLAREN

Date and Place of Birth: 4 May 1907, Lowell, Massachusetts.

Education: Lowell State Teachers' College (Teaching Certificate); George Washington University (AB Degree); Boston University, Harvard Graduate School.

Career: Present Position: Executive Director, Women in Community Service, Inc. February 1965—

Civilian: Teacher, Elementary and Junior High School (15 years) Special Work: Remedial Reading.

Volunteer, worked with underprivileged families, contacts through schools (tutoring, etc.).

Lecturer, re walking tours in United States, Alaska, Canada, Europe, Near East, Latin and South America.

Military: August 1942, graduated from first Officer Candidate School, Fort Des Moines, Iowa.

PROMOTIONS

29 August 1942, Second Lieutenant.
7 May 1947, Colonel, Director, Women's Army Corps.

Assignments (Administrator, Advisor, Director).—

October 1942, Commander, First WAC Separate Battalion.

July 1943, WAC Staff Advisor, Strategic Air Force, England, France, Germany ('43-45).

July 1945, WAC Staff Advisor, European Theatre of Operations.

June 1946, Deputy Director, Women's Army Corps.

May 1947, Director, Women's Army Corps.

May 1953, J-1, Hq., U.S. European Command, Indigenous Labor Agreements w/ NATO Countries, U.S. Dependent Schools, Europe.

May 1957-60, Office of Secretary of Defense (MP&R).

CITATIONS/DECORATIONS

Bronze Star Medal, Legion of Merit, Croix de Guerre avec l'Etoile de Vermeil, Oak Leaf Cluster to Legion of Merit, Commendation Medal, Commendation Medal with Medal Pendant (Oak Leaf Cluster), Second Oak Leaf Cluster to Legion of Merit, WAAC Service Medal, EAME Campaign Medal, Legion d'Honneur.●